Chapter 2
BMP Selection

Contents

1.0 BMP Selection ................................................................................................................................... 1
  1.1 Physical Site Characteristics ............................................................................................................ 1
  1.2 Space Constraints .............................................................................................................................. 2
  1.3 Targeted Pollutants and BMP Processes .......................................................................................... 2
  1.4 Storage-Based Versus Conveyance-Based ...................................................................................... 8
  1.5 Volume Reduction ............................................................................................................................. 8
  1.6 Pretreatment ...................................................................................................................................... 9
  1.7 Treatment Train ................................................................................................................................. 9
  1.8 Online Versus Offline Facility Locations ........................................................................................ 10
  1.9 Integration with Flood Control ......................................................................................................... 10
    1.9.1 Sedimentation BMPs .............................................................................................................. 11
    1.9.2 Infiltration/Filtration BMPs ...................................................................................................... 11
  1.10 Land Use, Compatibility with Surroundings, and Safety .............................................................. 11
  1.11 Maintenance and Sustainability ...................................................................................................... 12
  1.12 Costs ............................................................................................................................................... 12

2.0 BMP Selection Tool ........................................................................................................................ 13

3.0 Life Cycle Cost and BMP Performance Tool ............................................................................... 16
  3.1 BMP Whole Life Costs ...................................................................................................................... 16
  3.2 BMP Performance .............................................................................................................................. 17
  3.3 Cost Effectiveness ............................................................................................................................. 17

4.0 Conclusion ....................................................................................................................................... 17

5.0 References ....................................................................................................................................... 18

Figures

Figure 2-1. BMP Decision Tree for Highly Urbanized Sites ................................................................. 13
Figure 2-2. BMP Decision Tree for Conventional Development Sites ............................................ 14
Figure 2-3. BMP Decision Tree for Linear Construction in Urbanized Areas .................................. 15

Tables

Table 2-1. Primary, Secondary and Incidental Treatment Process Provided by BMPs ....................... 5
Table 2-2. BMP Effluent EMCs (Source: International Stormwater BMP Database, August 2010) .... 6
1.0 BMP Selection

This chapter provides guidance on factors that should be considered when selecting BMPs for new development or redevelopment projects. This guidance is particularly useful in the planning phase of a project. BMP selection involves many factors such as physical site characteristics, treatment objectives, aesthetics, safety, maintenance requirements, and cost. Typically, there is not a single answer to the question of which BMP (or BMPs) should be selected for a site; there are usually multiple solutions ranging from stand alone BMPs to treatment trains that combine multiple BMPs to achieve the water quality objectives. Factors that should be considered when selecting BMPs are the focus of this chapter.

1.1 Physical Site Characteristics

The first step in BMP selection is identification of physical characteristics of a site including topography, soils, contributing drainage area, groundwater, baseflows, wetlands, existing drainageways, and development conditions in the tributary watershed (e.g., construction activity). A fundamental concept of Low Impact Development (LID) is preservation and protection of site features including wetlands, drainageways, soils that are conducive to infiltration, tree canopy, etc., that provide water quality and other benefits. LID stormwater treatment systems are also designed to take advantage of these natural resources. For example, if a portion of a site is known to have soils with high permeability, this area may be well-suited for rain gardens or permeable pavement. Areas of existing wetlands, which would be difficult to develop from a Section 404 permitting perspective, could be considered for polishing of runoff following BMP treatment, providing additional water quality treatment for the site, while at the same time enhancing the existing wetlands with additional water supply in the form of treated runoff.

Some physical site characteristics that provide opportunities for BMPs or constrain BMP selection include:

- **Soils**: Soils with good permeability, most typically associated with Hydrologic Soil Groups (HSGs) A and B provide opportunities for infiltration of runoff and are well-suited for infiltration-based BMPs such as rain gardens, permeable pavement systems, sand filter, grass swales, and buffers, often without the need for an underdrain system. Even when soil permeability is low, these types of BMPs may be feasible if soils are amended to increase permeability or if an underdrain system is used. In some cases, however, soils restrict the use of infiltration based BMPs. When soils with moderate to high swell potential are present, infiltration should be avoided to minimize damage to adjacent structures due to water-induced swelling. In some cases, infiltration based designs can still be used if an impermeable liner and underdrain system are included in the design; however, when the risk of damage to adjacent infrastructure is high, infiltration based BMPs may not be appropriate. In all cases, consult with a geotechnical engineer when designing infiltration BMPs near structures. Consultation with a geotechnical engineer is necessary for evaluating the suitability of soils for different BMP types and establishing minimum distances between infiltration BMPs and structures.

- **Watershed Size**: The contributing drainage area is an important consideration both on the site level and at the regional level. On the site level, there is a practical minimum size for certain BMPs, largely related to the ability to drain the WQCV over the required drain time. For example, it is technically possible to size the WQCV for an extended detention basin for a half-acre site; however, designing a functional outlet to release the WQCV over a 40-hour drain time is practically impossible due to the very small orifices that would be required. For this size watershed, a filtering BMP, such as a rain garden, would be more appropriate. At the other end of the spectrum, there must be a limit on the maximum drainage area for a regional facility to assure adequate treatment of rainfall events that may produce runoff from only a portion of the area draining to the BMP. If the overall drainage...
area is too large, events that produce runoff from only a portion of the contributing area will pass through the BMP outlet (sized for the full drainage area) without adequate residence time in the BMP. As a practical limit, the maximum drainage area contributing to a water quality facility should be no larger than one square mile.

- **Groundwater**: Shallow groundwater on a site presents challenges for BMPs that rely on infiltration and for BMPs that are intended to be dry between storm events. Shallow groundwater may limit the ability to infiltrate runoff or result in unwanted groundwater storage in areas intended for storage of the WQCV (e.g., porous sub-base of a permeable pavement system or in the bottom of an otherwise dry facility such as an extended detention basin). Conversely, for some types of BMPs such as wetland channels or constructed wetland basins, groundwater can be beneficial by providing saturation of the root zone and/or a source of baseflow. Groundwater quality protection is an issue that should be considered for infiltration-based BMPs. Infiltration BMPs may not be appropriate for land uses that involve storage or use of materials that have the potential to contaminate groundwater underlying a site (i.e., "hot spot" runoff from fueling stations, materials storage areas, etc.). If groundwater or soil contamination exists on a site and it will not be remediated or removed as a part of construction, it may be necessary to avoid infiltration-based BMPs or use a durable liner to prevent infiltration into contaminated areas.

- **Base Flows**: Base flows are necessary for the success of some BMPs such as constructed wetland ponds, retention ponds and wetland channels. Without baseflows, these BMPs will become dry and unable to support wetland vegetation. For these BMPs, a hydrologic budget should be evaluated. Water rights are also required for these types of BMPs in Colorado.

- **Watershed Development Activities (or otherwise erosive conditions)**: When development in the watershed is phased or when erosive conditions such as steep slopes, sparse vegetation, and sandy soils exist in the watershed, a treatment train approach may be appropriate. BMPs that utilize filtration should follow other measures to collect sediment loads (e.g., a forebay). For phased developments, these measures must be in place until the watershed is completely stabilized. When naturally erosive conditions exist in the watershed, these measures should be permanent. The designer should consider existing, interim and future conditions to select the most appropriate BMPs.

### 1.2 Space Constraints

Space constraints are frequently cited as feasibility issues for BMPs, especially for high-density, lot-line-to-lot-line development and redevelopment sites. In some cases, constraints due to space limitations arise because adequate spaces for BMPs are not considered early enough in the planning process. This is most common when a site plan for roads, structures, etc., is developed and BMPs are squeezed into the remaining spaces. The most effective and integrated BMP designs begin by determining areas of a site that are best suited for BMPs (e.g., natural low areas, areas with well-drained soils) and then designing the layout of roads, buildings, and other site features around the existing drainage and water quality resources of the site. Allocating a small amount of land to water quality infrastructure during early planning stages will result in better integration of water quality facilities with other site features.

### 1.3 Targeted Pollutants and BMP Processes

BMPs have the ability to remove pollutants from runoff through a variety of physical, chemical and biological processes. The processes associated with a BMP dictate which pollutants the BMP will be effective at controlling. Primary processes include peak attenuation, sedimentation, filtration, straining, adsorption/absorption, biological uptake and hydrologic processes including infiltration and evapotranspiration. Table 2-1 lists processes that are associated with BMPs in this manual. For many
sites, a primary goal of BMPs is to remove gross solids, suspended sediment and associated particulate fractions of pollutants from runoff. Processes including straining, sedimentation, and infiltration/filtration are effective for addressing these pollutants. When dissolved pollutants are targeted, other processes including adsorption/absorption and biological uptake are necessary. These processes are generally sensitive to media composition and contact time, oxidation/reduction potential, pH and other factors. In addition to pollutant removal capabilities, many BMPs offer channel stability benefits in the form of reduced runoff volume and/or reduced peak flow rates for frequently occurring events. Brief descriptions of several key processes, generally categorized according to hydrologic and pollutant removal functions are listed below:

**Hydrologic Processes**

1. **Flow Attenuation**: BMPs that capture and slowly release the WQCV help to reduce peak discharges. In addition to slowing runoff, volume reduction may also be provided to varying extents in BMPs providing the WQCV.

2. **Infiltration**: BMPs that infiltrate runoff reduce both runoff peaks and surface runoff volumes. The extent to which runoff volumes are reduced depends on a variety of factors such as whether the BMP is equipped with an underdrain and the characteristics and long-term condition of the infiltrating media. Examples of infiltrating BMPs include (unlined) sand filters, bioretention and permeable pavements. Water quality treatment processes associated with infiltration can include filtration and sorption.

3. **Evapotranspiration**: Runoff volumes can be reduced through the combined effects of evaporation and transpiration in vegetated BMPs. Plants extract water from soils in the root zone and transpire it to the atmosphere. Evapotranspiration is the hydrologic process provided by vegetated BMPs, whereas biological uptake may help to reduce pollutants in runoff.

**Pollutant Removal/Treatment Processes**

1. **Sedimentation**: Gravitational separation of particulates from urban runoff, or sedimentation, is a key treatment process by BMPs that capture and slowly release runoff. Settling velocities are a function of characteristics such as particle size, shape, density, fluid density, and viscosity. Smaller particles under 60 microns in size (fine silts and clays) (Stahre and Urbonas, 1990) can account for approximately 80% of the metals in stormwater attached or adsorbed along with other contaminants and can require long periods of time to settle out of suspension. Extended detention allows smaller particles to agglomerate into larger ones (Randall et al, 1982), and for some of the dissolved and liquid state pollutants to adsorb to suspended particles, thus removing a larger proportion of them through sedimentation. Sedimentation is the primary pollutant removal mechanism for many treatment BMPs including extended detention basins, retention ponds, and constructed wetland basins.

2. **Straining**: Straining is physical removal or retention of particulates from runoff as it passes through a BMP. For example, grass swales and grass buffers provide straining of sediment and coarse solids in runoff. Straining can be characterized as coarse filtration.

3. **Filtration**: Filtration removes particles as water flows through media (often sand or engineered soils). A wide variety of physical and chemical mechanisms may occur along with filtration, depending on the filter media. Metcalf and Eddy (2003) describe processes associated with filtration as including straining, sedimentation, impaction, interception, adhesion, flocculation, chemical adsorption, physical adsorption, and biological growth. Filtration is a primary treatment process
provided by infiltration BMPs. Particulates are removed at the ground surface and upper soil horizon by filtration, while soluble constituents can be absorbed into the soil, at least in part, as the runoff infiltrates into the ground. Site-specific soil characteristics, such as permeability, cation exchange potential, and depth to groundwater or bedrock are important characteristics to consider for filtration (and infiltration) BMPs. Examples of filtering BMPs include sand filters, bioretention, and permeable pavements with a sand filter layer.

4. **Adsorption/Absorption:** In the context of BMPs, sorption processes describe the interaction of waterborne constituents with surrounding materials (e.g., soil, water). Absorption is the incorporation of a substance in one state into another of a different state (e.g., liquids being absorbed by a solid). Adsorption is the physical adherence or bonding of ions and molecules onto the surface of another molecule. Many factors such as pH, temperature, and ionic state affect the chemical equilibrium in BMPs and the extent to which these processes provide pollutant removal. Sorption processes often play primary roles in BMPs such as constructed wetland basins, retention ponds, and bioretention systems. Opportunities may exist to optimize performance of BMPs through the use of engineered media or chemical addition to enhance sorption processes.

5. **Biological Uptake:** Biological uptake and storage processes include the assimilation of organic and inorganic constituents by plants and microbes. Plants and microbes require soluble and dissolved constituents such as nutrients and minerals for growth. These constituents are ingested or taken up from the water column or growing medium (soil) and concentrated through bacterial action, phytoplankton growth, and other biochemical processes. In some instances, plants can be harvested to remove the constituents permanently. In addition, certain biological activities can reduce toxicity of some pollutants and/or possible adverse effects on higher aquatic species. Unfortunately, not much is understood yet about how biological uptake or activity interacts with stormwater during the relatively brief periods it is in contact with the biological media in most BMPs, with the possible exception of retention ponds between storm events (Hartigan, 1989). Bioretention, constructed wetlands, and retention ponds are all examples of BMPs that provide biological uptake.

When selecting BMPs, it is important to have realistic expectations of effluent pollutant concentrations. The International Stormwater BMP Database [www.bmpdatabase.org](http://www.bmpdatabase.org) provides BMP performance information that is updated periodically and summarized in Table 2-2. BMPs also provide varying degrees of volume reduction benefits. Both pollutant concentration reduction and volume reduction are key components in the whole life cycle cost tool *BMP-REALCOST.xls* (Roesner and Olson 2009) discussed later in this chapter.

It is critical to recognize that for BMPs to function effectively, meet performance expectations, and provide for public safety, BMPs must:

1. Be designed according to UDFCD criteria, taking into account site-specific conditions (e.g., high groundwater, expansive clays and long-term availability of water).

2. Be constructed as designed. This is important for all BMPs, but appears to be particularly critical for permeable pavements, rain gardens and infiltration-oriented facilities.

3. Be properly maintained to function as designed. Although all BMPs require maintenance, infiltration-oriented facilities are particularly susceptible to clogging without proper maintenance. Underground facilities can be vulnerable to maintenance neglect because maintenance needs are not evident from the surface without special tools and procedures for access. Maintenance is not only essential for proper functioning, but also for aesthetic and safety reasons. Inspection of facilities is an important step to identify and plan for needed maintenance.
Table 2-1. Primary, Secondary and Incidental Treatment Process Provided by BMPs

<table>
<thead>
<tr>
<th>Hydrologic Processes</th>
<th>Treatment Processes</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>Peak</td>
</tr>
<tr>
<td></td>
<td>Flow Attenuation</td>
</tr>
<tr>
<td>UDFCD BMP</td>
<td></td>
</tr>
<tr>
<td>Grass Swale</td>
<td>I</td>
</tr>
<tr>
<td>Grass Buffer</td>
<td>I</td>
</tr>
<tr>
<td>Constructed Wetland Channel</td>
<td>I</td>
</tr>
<tr>
<td>Green Roof</td>
<td>P</td>
</tr>
<tr>
<td>Permeable Pavement Systems</td>
<td>P</td>
</tr>
<tr>
<td>Bioretention</td>
<td>P</td>
</tr>
<tr>
<td>Extended Detention Basin</td>
<td>P</td>
</tr>
<tr>
<td>Sand Filter</td>
<td>P</td>
</tr>
<tr>
<td>Constructed Wetland Pond</td>
<td>P</td>
</tr>
<tr>
<td>Retention Pond</td>
<td>P</td>
</tr>
<tr>
<td>Underground BMPs</td>
<td>Variable</td>
</tr>
</tbody>
</table>

Notes:
P = Primary; S = Secondary, I = Incidental; N/A = Not Applicable

¹ Depending on media
Table 2-2. BMP Effluent EMCs (Source: International Stormwater BMP Database, August)

<table>
<thead>
<tr>
<th>BMP Category</th>
<th>Sample Type</th>
<th>Total Suspended Solids</th>
<th>Total Dissolved Solids</th>
<th>Nitrogen, Total</th>
<th>Total Kjeldahl Nitrogen (TKN)</th>
<th>Nitrogen, Ammonia as N</th>
<th>Nitrogen, Nitrate (NO2 + Nitrate (NO3) as N)</th>
<th>Nitrogen, Nitrite (NO2/NO3 and NO3) as N</th>
<th>Phosphorus as P, Total</th>
<th>Phosphorus, Orthophosphate as P</th>
</tr>
</thead>
<tbody>
<tr>
<td>Bioretention (w/Underdrain)</td>
<td>Inflow</td>
<td>44.6</td>
<td>1.46</td>
<td>1.22</td>
<td>0.19</td>
<td>NC</td>
<td>0.30</td>
<td>0.13</td>
<td>0.04</td>
<td>0.13</td>
</tr>
<tr>
<td></td>
<td>Outflow</td>
<td>12.9</td>
<td>0.94</td>
<td>0.06</td>
<td>NC</td>
<td>0.21</td>
<td>0.06</td>
<td>0.08</td>
<td>0.08</td>
<td>0.08</td>
</tr>
<tr>
<td>Grass Buffer</td>
<td>Inflow</td>
<td>52.3</td>
<td>1.40</td>
<td>0.38</td>
<td>0.44</td>
<td>NC</td>
<td>0.18</td>
<td>0.04</td>
<td>0.10</td>
<td>0.04</td>
</tr>
<tr>
<td></td>
<td>Outflow</td>
<td>22.3</td>
<td>1.20</td>
<td>0.25</td>
<td>0.33</td>
<td>NC</td>
<td>0.30</td>
<td>0.10</td>
<td>0.10</td>
<td>0.10</td>
</tr>
<tr>
<td>Grass Swale</td>
<td>Inflow</td>
<td>54.5</td>
<td>1.83</td>
<td>0.06</td>
<td>0.41</td>
<td>0.25</td>
<td>0.22</td>
<td>0.04</td>
<td>0.04</td>
<td>0.04</td>
</tr>
<tr>
<td></td>
<td>Outflow</td>
<td>18.0</td>
<td>1.23</td>
<td>0.05</td>
<td>0.29</td>
<td>0.22</td>
<td>0.23</td>
<td>0.10</td>
<td>0.10</td>
<td>0.10</td>
</tr>
<tr>
<td>Detention Basin (aboveground extended det.)</td>
<td>Inflow</td>
<td>59.5</td>
<td>1.32</td>
<td>0.08</td>
<td>0.45</td>
<td>0.23</td>
<td>0.20</td>
<td>0.08</td>
<td>0.08</td>
<td>0.08</td>
</tr>
<tr>
<td></td>
<td>Outflow</td>
<td>22.0</td>
<td>1.66</td>
<td>0.09</td>
<td>0.40</td>
<td>0.17</td>
<td>0.20</td>
<td>0.08</td>
<td>0.08</td>
<td>0.08</td>
</tr>
<tr>
<td>Media Filters (various types)</td>
<td>Inflow</td>
<td>44.0</td>
<td>2.54</td>
<td>0.99</td>
<td>0.40</td>
<td>0.17</td>
<td>0.20</td>
<td>0.08</td>
<td>0.08</td>
<td>0.08</td>
</tr>
<tr>
<td></td>
<td>Outflow</td>
<td>23.5</td>
<td>2.50</td>
<td>0.95</td>
<td>0.40</td>
<td>0.17</td>
<td>0.20</td>
<td>0.08</td>
<td>0.08</td>
<td>0.08</td>
</tr>
</tbody>
</table>

*Some BMP studies include analyses for both NO2/NO3 and NO3; therefore, these analytes are reported separately, even though results are expected to be comparable in stormwater runoff.

Table Notes provided below part 2 of this table.
Chapter 2

BMP Selection

Table Key

- **Inflow** = Median inflow value
- **Outflow** = Median outflow value
- **Interquartile range, sample size** = Interquartile range = 25th percentile to 75th percentile values, calculated in Excel, which uses linear interpolation to calculate percentiles. For small sample sizes (particularly n<5), interquartile values may vary depending on statistical package used.

<table>
<thead>
<tr>
<th>BMP Category</th>
<th>Sample Type</th>
<th>Inflow</th>
<th>Outflow</th>
</tr>
</thead>
<tbody>
<tr>
<td>Bioretention (w/Underdrain)</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Grass Buffer</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Grass Swale</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Detention Basin (aboveground extended det.)</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Detention Basin (aboveground wet pond)</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Media Filters (various types)</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Retention Pond (aboveground wet pond)</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Wetland Basin</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Permeable Pavement**</td>
<td></td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>BMP Category</th>
<th>Sample Type</th>
<th>Arsenic, Diss.</th>
<th>Arsenic, Total</th>
<th>Cadmium, Diss.</th>
<th>Cadmium, Total</th>
<th>Chromium, Diss.</th>
<th>Chromium, Total</th>
<th>Copper, Diss.</th>
<th>Copper, Total</th>
<th>Lead, Diss.</th>
<th>Lead, Total</th>
<th>Nickel, Diss.</th>
<th>Nickel, Total</th>
<th>Zinc, Diss.</th>
<th>Zinc, Total</th>
</tr>
</thead>
<tbody>
<tr>
<td>Inflow</td>
<td>NA</td>
<td>NA</td>
<td>NA</td>
<td>NA</td>
<td>NA</td>
<td>NA</td>
<td>NA</td>
<td>NA</td>
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<td>NA</td>
<td>NA</td>
<td>NA</td>
<td>NA</td>
<td>NA</td>
</tr>
<tr>
<td>Total</td>
<td>52.3</td>
<td>(50-63.3, n= 14)</td>
<td>22.3</td>
<td>(11-28.3, n= 14)</td>
<td></td>
<td></td>
<td></td>
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<td></td>
<td></td>
<td></td>
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</tr>
</tbody>
</table>

** Permeable pavement data should be used with caution due to limited numbers of BMP studies and small numbers of storm events typically monitored at these sites. "Inflow" values are typically outflows monitored at a reference conventional paver site.

Descriptive statistics calculated by weighting each BMP study equally. Each BMP study is represented by the median analytic value reported for all storms monitored at each BMP (i.e., "n" = number of BMP studies, as opposed to number of storm events). Depending on the analysis objectives, researchers may also choose to use a storm-weighted approach, a unit treatment process-based grouping of studies, or other screening based on design parameters and site-specific characteristics.

Analysis based on August 2010 BMP Database, which contains substantial changes relative to the 2008 BMP Database. Multiple BMPs have been reclassified into new BMP categories; therefore, the 2008 and 2010 data analysis are not directly comparable for several BMP types.

This table contains descriptive statistics only. Values presented in this table should not be used to draw conclusions regarding statistically significant differences in performance for BMP categories. Hypothesis testing for BMP Categories is provided separately in other BMP Database summaries available at www.bmpdatabase.org.

Values below detection limits replaced with 1/2 of detection limit.
1.4 Storage-Based Versus Conveyance-Based

BMPs in this manual generally fall into two categories: 1) storage-based and 2) conveyance-based. Storage-based BMPs provide the WQCV and include bioretention/rain gardens, extended detention basins, sand filters, constructed wetland ponds, retention ponds, and permeable pavement systems. Conveyance-based BMPs include grass swales, grass buffers, constructed wetlands channels and other BMPs that improve quality and reduce volume but only provide incidental storage. Conveyance-based BMPs can be implemented to help achieve objectives in Step 1 of the Four Step Process. Although conveyance BMPs do not satisfy Step 2 (providing the WQCV), they can reduce the volume requirements of Step 2. Storage-based BMPs are critical for Step 2 of the Four Step Process. Site plans that use a combination of conveyance-based and storage-based BMPs can be used to better mimic pre-development hydrology.

1.5 Volume Reduction

BMPs that promote infiltration or that incorporate evapotranspiration have the potential to reduce the volume of runoff generated. Volume reduction is a fundamental objective of LID. Volume reduction has many benefits, both in terms of hydrology and pollution control. While stormwater regulations have traditionally focused on runoff peak flow rates, emerging stormwater regulations require BMPs to mimic the pre-development hydrologic budget to minimize effects of hydromodification. From a pollution perspective, decreased runoff volume translates to decreased pollutant loads. Volume reduction has economic benefits, including potential reductions in storage requirements for minor and major events, reduced extent and sizing of conveyance infrastructure, and cost reductions associated with addressing channel stability issues. UDFCD has developed a computational method for quantifying volume reduction. This is discussed in detail in Chapter 3.

Infiltration-based BMPs can be designed with or without underdrains, depending on soil permeability and other site conditions. The most substantial volume reductions are generally associated with BMPs that have permeable sub-soils and allow infiltration to deeper soil strata and eventually groundwater. For BMPs that have underdrains, there is still potential for volume reduction although to a lesser degree. As runoff infiltrates through BMP soils to the underdrain, moisture is retained by soils. The moisture eventually evaporates, or is taken up by vegetation, resulting in volume reduction. Runoff that drains from these soils via gravity to the underdrain system behaves like interflow from a hydrologic perspective with a delayed response that reduces peak rates. Although the runoff collected in the underdrain system is ultimately discharged to the surface, on the time scale of a storm event, there are volume reduction benefits.

Although effects of evapotranspiration are inconsequential on the time scale of a storm event, on an annual basis, volume reduction due to evapotranspiration for vegetated BMPs such as retention and constructed wetland ponds can be an important component of the hydrologic budget. Between events, evapotranspiration lowers soil moisture content and permanent pool storage, providing additional storage capacity for subsequent events.

Hydromodification

The term hydromodification refers to altered hydrology due to increased imperviousness combined with constructed conveyance systems (e.g., pipes) that convey stormwater efficiently to receiving waters. Hydromodification produces increased peaks, volume, frequency, and duration of flows, all of which can result in stream degradation, including stream bed down cutting, bank erosion, enlarged channels, and disconnection of streams from the floodplain. These factors lead to loss of stream and riparian habitat, reduced aquatic diversity, and can adversely impact the beneficial uses of our waterways.
Other surface BMPs also provide volume reduction through a combination of infiltration, use by the vegetation and evaporation. Volume reduction provided by a particular BMP type will be influenced by site-specific conditions and BMP design features. National research is ongoing with regard to estimating volume reduction provided by various BMP types. Based on analysis of BMP studies contained in the International Stormwater BMP Database, Geosyntec and WWE (2010) reported that normally-dry vegetated BMPs (filter strips, vegetated swales, bioretention, and grass lined detention basins) appear to have substantial potential for volume reduction on a long-term basis, on the order of 30 percent for filter strips and grass-lined detention basins, 40 percent for grass swales, and greater than 50 percent for bioretention with underdrains. Bioretention facilities without underdrains would be expected to provide greater volume reduction.

1.6 Pretreatment

Design criteria in this manual recommend forebays for extended detention basins, constructed wetland basins, and retention ponds. The purpose of forebays is to settle out coarse sediment prior to reaching the main body of the facility. During construction, source control including good housekeeping can be more effective than pre-treatment. It is extremely important that high sediment loading be controlled for BMPs that rely on infiltration, including permeable pavement systems, rain gardens, and sand filter extended detention basins. These facilities should not be brought on-line until the end of the construction phase when the tributary drainage area has been stabilized with permanent surfaces and landscaping.

1.7 Treatment Train

The term "treatment train" refers to multiple BMPs in series (e.g., a disconnected roof downspout draining to a grass swale draining to a constructed wetland basin.) Engineering research over the past decade has demonstrated that treatment trains are one of the most effective methods for management of stormwater quality (WERF 2004). Advantages of treatment trains include:

- **Multiple processes for pollutant removal**: There is no "silver bullet" for a BMP that will address all pollutants of concern as a stand-alone practice. Treatment trains that link together complementary processes expand the range of pollutants that can be treated with a water quality system and increase the overall efficiency of the system for pollutant removal.

- **Redundancy**: Given the natural variability of the volume, rate and quality of stormwater runoff and the variability in BMP performance, using multiple practices in a treatment train can provide more consistent treatment of runoff than a single practice and provide redundancy in the event that one component of a treatment train is not functioning as intended.

- **Maintenance**: BMPs that remove trash, debris, coarse sediments and other gross solids are a common first stage of a treatment train. From a maintenance perspective, this is advantageous since this first stage creates a well-defined, relatively small area that can be cleaned out routinely. Downgradient components of the treatment train can be maintained less frequently and will benefit from reduced potential for clogging and accumulation of trash and debris.
1.8 **Online Versus Offline Facility Locations**

The location of WQCV facilities within a development site and watershed requires thought and planning. Ideally this decision-making occurs during a master planning process. Outfall system plans and other reports may depict a recommended approach for implementing WQCV on a watershed basis. Such reports may call for a few large regional WQCV facilities, smaller sub-regional facilities, or an onsite approach. Early in the development process, it is important to determine if a master planning study has been completed that addresses water quality and to attempt to follow the plan's recommendations.

When a master plan identifying the type and location of water quality facilities has not been completed, a key decision involves whether to locate a BMP online or offline. Online refers to locating a BMP such that all of the runoff from the upstream watershed is intercepted and treated by the BMP. A single online BMP should be designed to treat both site runoff and upstream (offsite) runoff. Locating BMPs offline requires that all onsite catchment areas flow though a BMP prior to combining with flows from the upstream (offsite) watershed. Be aware, when water quality BMPs are constructed in "Waters of the State" they must be accompanied by upstream treatment controls and source controls.

Online WQCV facilities are only recommended if the offsite watershed has less impervious area than that of the onsite watershed. Nevertheless, online WQCV facilities must be sized to serve the entire upstream watershed based on future development conditions. This recommendation is true even if upstream developments have installed their own onsite WQCV facilities. The only exception to this criterion is when multiple online regional or sub-regional BMPs are constructed in series and a detailed hydrologic model is prepared to show appropriate sizing of each BMP. The maximum watershed recommended for a water quality facility is approximately one square mile. Larger watersheds can be associated with decreased water quality.

1.9 **Integration with Flood Control**

In addition to water quality, most projects will require detention for flood control, whether on-site, or in a sub-regional or regional facility. In many cases, it is efficient to combine facilities since the land requirements for a combined facility are lower than for two separate facilities. Wherever possible, it is recommended WQCV facilities be incorporated into flood control detention facilities.

Local jurisdictions in the Denver area use different approaches for sizing volumes within a combined water quality and quantity detention facility. This varies from requiring no more than the 100-year detention volume, even though the WQCV is incorporated within it, to requiring the 100-year detention volume plus the full WQCV. This manual does not stipulate or recommend which policy should be used. When a local policy has not been established, UDFCD suggests the following approach:

- **Water Quality**: The full WQCV is to be provided according to the design procedures documented in this manual.

- **Minor Storm (not EURV)**: The full WQCV, plus the full minor storm detention volume, is to be provided.
• **100-Year Storm:** One-half the WQCV plus the full 100-year storm event volume should be provided for volumes obtained using the empirical equations or the FAA Method. When the analysis is done using hydrograph routing methods, each level of controls needs to be accounted for and the resultant 100-year control volume used in final design.

• **100-Year Storm using Full Spectrum Detention:** The full 100-year storm event volume should be provided according to the design protocol provided in the Storage chapter of Volume 2.

The Storage chapter in Volume 2 provides design criteria for full spectrum detention, which shows more promise in controlling the peak flow rates in receiving waterways than the multi-stage designs described above. Full spectrum detention not only addresses the WQCV for controlling water quality and runoff from frequently occurring runoff events, but also extends that control for all return periods through the 100-year event and closely matches historic peak flows downstream.

Finally, designers should also be aware that water quality BMPs, especially those that promote infiltration, could result in volume reductions for flood storage. These volume reductions are most pronounced for frequently occurring events, but even in the major event, some reduction in detention storage volume can be achieved if volume-reduction BMPs are widely used on a site. Additional discussion on volume reduction benefits, including a methodology for quantifying effects on detention storage volumes, is provided in Chapter 3.

1.9.1 **Sedimentation BMPs**

Combination outlets are relatively straightforward for most BMPs in this manual. For BMPs that utilize sedimentation (e.g. EDBs, constructed wetland ponds, and retention ponds) see BMP Fact Sheet T-12. This Fact Sheet shows examples and details for combined quality/quantity outlet structures.

1.9.2 **Infiltration/Filtration BMPs**

For other types of BMPs (e.g. rain gardens, sand filters, permeable pavement systems, and other BMPs utilizing processes other than sedimentation), design of a combination outlet structure generally consists of multiple orifices to provide controlled release of WQCV as well as the minor and major storm event. Incorporation of full spectrum detention into these structures requires reservoir routing. The UD-Detention worksheet available at [www.udfcd.org](http://www.udfcd.org) can be used for this design. When incorporating flood control into permeable pavement systems, the design can be simplified when a near 0% slope on the pavement surface can be achieved. The flatter the pavement the fewer structures required. This includes lateral barriers as well as outlet controls since each pavement cell typically requires its own outlet structure. When incorporating flood control into a rain garden, the flood control volume can be placed on top of or downstream of the rain garden. Locating the flood control volume downstream can reduce the total depth of the rain garden, which will result in a more attractive BMP, and also benefit the vegetation in the flood control area because inundation and associated sedimentation will be less frequent, limited to events exceeding the WQCV.

1.10 **Land Use, Compatibility with Surroundings, and Safety**

Stormwater quality areas can add interest and diversity to a site, serving multiple purposes in addition to providing water quality functions. Gardens, plazas, rooftops, and even parking lots can become amenities and provide visual interest while performing stormwater quality functions and reinforcing urban design goals for the neighborhood and community. The integration of BMPs and associated landforms, walls, landscape, and materials can reflect the standards and patterns of a neighborhood and help to create lively, safe, and pedestrian-oriented districts. The quality and appearance of stormwater quality facilities should
reflect the surrounding land use type, the immediate context, and the proximity of the site to important civic spaces. Aesthetics will be a more critical factor in highly visible urban commercial and office areas than at a heavy industrial site. The standard of design and construction should maintain and enhance property values without compromising function (WWE et al. 2004).

Public access to BMPs should be considered from a safety perspective. The highest priority of engineers and public officials is to protect public health, safety, and welfare. Stormwater quality facilities must be designed and maintained in a manner that does not pose health or safety hazards to the public. As an example, steeply sloped and/or walled ponds should be avoided. Where this is not possible, emergency egress, lighting and other safety considerations should be incorporated. Facilities should be designed to reduce the likelihood and extent of shallow standing water that can result in mosquito breeding, which can be a nuisance and a public health concern (e.g., West Nile virus). The potential for nuisances, odors and prolonged soggy conditions should be evaluated for BMPs, especially in areas with high pedestrian traffic or visibility.

1.11 Maintenance and Sustainability

Maintenance should be considered early in the planning and design phase. Even when BMPs are thoughtfully designed and properly installed, they can become eyesores, breed mosquitoes, and cease to function if not properly maintained. BMPs can be more effectively maintained when they are designed to allow easy access for inspection and maintenance and to take into consideration factors such as property ownership, easements, visibility from easily accessible points, slope, vehicle access, and other factors. For example, fully consider how and with what equipment BMPs will be maintained in the future. Clear, legally-binding written agreements assigning maintenance responsibilities and committing adequate funds for maintenance are also critical (WWE et al. 2004). The MS4 permit holder may also require right of access to perform emergency repairs/maintenance should it become necessary.

Sustainability of BMPs is based on a variety of considerations related to how the BMP will perform over time. For example, vegetation choices for BMPs determine the extent of supplemental irrigation required. Choosing native or drought-tolerant plants and seed mixes (as recommended in the Revegetation chapter of Volume 2) helps to minimize irrigation requirements following plant establishment. Other sustainability considerations include watershed conditions. For example, in watersheds with ongoing development, clogging of infiltration BMPs is a concern. In such cases, a decision must be made regarding either how to protect and maintain infiltration BMPs, or whether to allow use of infiltration practices under these conditions.

1.12 Costs

Costs are a fundamental consideration for BMP selection, but often the evaluation of costs during planning and design phases of a project focuses narrowly on up-front, capital costs. A more holistic evaluation of life-cycle costs including operation, maintenance and rehabilitation is prudent and is discussed in greater detail in Section 4 of this chapter. From a municipal perspective, cost considerations are even broader, involving costs associated with off-site infrastructure, channel stabilization and/or rehabilitation, and protection of community resources from effects of runoff from urban areas.
2.0 BMP Selection Tool

To aid in selection of BMPs, UDFCD has developed a BMP selection tool (*UD-BMP*) to guide users of this manual through many of the considerations identified above and to determine what types of BMPs are most appropriate for a site. This tool helps to screen BMPs at the planning stages of development and can be used in conjunction with the *BMP-REALCOST* tool described in Section 4. Simplified schematics of the factors considered in the *UD-BMP* tool are provided in Figures 2-1, 2-2, and 2-3, which correspond to highly urbanized settings, conventional developments, and linear construction in urbanized areas. Separate figures are provided because each setting or type of development presents unique constraints. Highly urbanized sites are often lot-line to lot-line developments or redevelopments with greater than 90 percent imperviousness with little room for BMPs. Linear construction typically refers to road and rail construction.

![BMP Decision Tree for Highly Urbanized Sites](image)

**Figure 2-1. BMP Decision Tree for Highly Urbanized Sites**

Notes:

1 In the Front Range of Colorado, irrigation, at least periodically in dry times, will be required to sustain a green roof.

2 Underground BMPs should only be considered when surface-based BMPs are not practicable and only when approved by the local jurisdiction. See the Underground BMP Fact Sheet for additional restrictions on use.

3 If a regional facility will be used to provide the WQCV, some degree of onsite treatment/MDCIA will still likely be required.

4 No Infiltration = underdrain and liner
   Partial Infiltration = underdrain and no liner
   Full Infiltration = no underdrain and no liner
Figure 2-2. BMP Decision Tree for Conventional Development Sites

Notes:
1 “Tributary impervious area” refers to the impervious area draining to the BMP, not the total area of the project site.
2 For a successful wetland channel or basin, a water source (groundwater or baseflow) will be required.
3 In the Front Range of Colorado, irrigation, at least periodically in dry times, will be required to sustain a green roof.
4 If a regional facility will be used to provide the WQCV, some degree of onsite treatment/MDCLA will still likely be required.
5 No Infiltration = underdrain and liner. Partial Infiltration = underdrain and no liner. Full Infiltration = no underdrain and no liner.
6 Consider this BMP for a portion of your site. It’s best suited for impervious tributary areas of approximately one acre or less.

Step 1 — Runoff Reduction Practices

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<tr>
<th>Practice</th>
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<tbody>
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<tr>
<td>Grass Buffer</td>
<td></td>
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<tr>
<td>Constructed Wetland Channel</td>
<td></td>
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<tr>
<td>Permeable Pavement—Full Infiltration</td>
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<tr>
<td>Permeable Pavement—No or Partial Infiltration</td>
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<tr>
<td>Green Roof</td>
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</tbody>
</table>

Step 2 — Provide WQCV with Slow Release

<table>
<thead>
<tr>
<th>Practice</th>
<th>Y</th>
<th>N</th>
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</thead>
<tbody>
<tr>
<td>Permeable Pavement — Full Infiltration</td>
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<tr>
<td>Permeable Pavement — No or Partial Infiltration</td>
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<td>Bioretention—Full Infiltration</td>
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<td>Bioretention—No or Partial Infiltration</td>
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<td>Constructed Wetland Basin</td>
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<td>Retention Pond</td>
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<td>Sand Filter Extended Detention—Full Infiltration</td>
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<td>Sand Filter Extended Detention—No or Partial Infiltration</td>
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<td>Green Roof</td>
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<td>Regional Water Quality Treatment</td>
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</tbody>
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2-14 Urban Drainage and Flood Control District
Urban Storm Drainage Criteria Manual Volume 3
August 2011
Figure 2-3. BMP Decision Tree for Linear Construction in Urbanized Areas

Notes:
1 Underground BMPs should only be considered when surface-based BMPs are not practicable and only when approved by the local jurisdiction. See the Underground BMP Fact Sheet for additional restrictions on use.
2 If a regional facility will be used to provide the WQCV, some degree of onsite treatment/MDCIA will still likely be required.
3 No Infiltration = underdrain and liner
Partial Infiltration = underdrain and no liner
Full Infiltration = no underdrain and no liner
4 Only recommended when the community has an established program for “Fee in Lieu”
3.0 Life Cycle Cost and BMP Performance Tool

The importance of cost effective BMP planning and selection is gaining recognition as agencies responsible for stormwater management programs continue to face stricter regulations and leaner budgets. The goal of the BMP-REALCOST tool is to help select BMPs that meet the project objectives at the lowest unit cost, where the project objectives are quantifiable measures such as reducing pollutant loads or runoff volumes to a receiving water. To do so, UDFCD has developed an approach that provides estimates for both the whole life costs and performance of BMPs. The approach was developed to be most effective at the large-scale, planning phase; however, it can also be applied to smaller scales during the design phase, perhaps with minor loss of accuracy. The BMP-REALCOST spreadsheet tool incorporates this approach and requires minimal user inputs in order to enhance its applicability to planning level evaluations. An overview of the general concepts providing the underlying basis of the tool follows.

3.1 BMP Whole Life Costs

Whole life costs (also known as life cycle costs) refer to all costs that occur during the economic life of a project. This method of cost estimating has gained popularity in the construction and engineering fields over the past few decades and the American Society of Civil Engineers (ASCE) encourages its use for all civil engineering projects. Generally, the components of the whole life cost for a constructed facility include construction, engineering and permitting, contingency, land acquisition, routine operation and maintenance, and major rehabilitation costs minus salvage value. In addition, UDFCD recommends the cost of administering a stormwater management program also be included as a long-term cost for BMPs. Reporting whole life costs in terms of net present value (NPV) is an effective method for comparing mutually exclusive alternatives (Newman 1996).

To understand the value of using whole life cost estimating, one must first realize how the various costs of projects are generally divided amongst several stakeholders. For example, a developer is typically responsible for paying for the "up front" costs of construction, design, and land acquisition; while a homeowners' association or stormwater management agency becomes responsible for all costs that occur after construction. Many times, the ratios of these costs are skewed one way or another, with BMPs that are less expensive to design and construct having greater long-term costs, and vice versa. This promotes a bias, depending on who is evaluating the BMP cost effectiveness. Whole life cost estimating removes this bias; however, successful implementation of the concept requires a cost-sharing approach where the whole life costs are equitably divided amongst all stakeholders.

The methods incorporated into the BMP-REALCOST tool for estimating whole life costs are briefly described below. All cost estimates are considered "order-of-magnitude" approximations, hence UDFCD's recommendation of using this concept primarily at the planning level.

- **Construction Costs:** Construction costs are estimated using a parametric equation that relates costs to a physical parameter of a BMP; total storage volume (for storage-based BMPs), peak flow capacity (for flow-based or conveyance BMPs) or surface area (for permeable pavements).

- **Contingency/Engineering/Administration Costs:** The additional costs of designing and permitting a new BMP are estimated as a percentage of the total construction costs. For Denver-area projects, a value of 40% is recommended if no other information is available.

- **Land Costs:** The cost of purchasing land for a BMP is estimated using a derived equation that incorporates the number of impervious acres draining to the BMP and the land use designation in which the BMP will be constructed.
3.1 Maintenance Costs: Maintenance costs are estimated using a derived equation that relates average annual costs to a physical parameter of the BMP.

3.2 Administration Costs: The costs of administering a stormwater management program are estimated as percentage of the average annual maintenance costs of a BMP. For Denver-area projects, a value of 12% is recommended if no other information is available.

3.3 Rehabilitation/Replacement Costs: After some period of time in operation, a BMP will require "major" rehabilitation. The costs of these activities (including any salvage costs or value) are estimated as a percentage of the original construction costs and applied near the end of the facility's design life. The percentages and design lives vary according to BMP.

3.2 BMP Performance

The performance of structural BMPs can be measured as the reduction in stormwater pollutant loading, runoff volume and runoff peak flows to the receiving water. It is generally acknowledged that estimating BMP performance on a storm-by-storm basis is unreliable, given the inherent variability of stormwater hydrologic and pollutant build-up/wash off processes. Even if the methods to predict event-based BMP performance were available, the data and computing requirements to do so would likely not be feasible at the planning level. Instead, UDFCD recommends an approach that is expected to predict long-term (i.e. average annual) BMP pollutant removal and runoff volume reduction with reasonable accuracy, using BMP performance data reported in the International Stormwater BMP Database (as discussed in Section 1.3).

3.3 Cost Effectiveness

The primary outputs of the BMP-REALCOST tool include net present value (NPV) of the whole life costs of the BMP(s) implemented, the average annual mass of pollutant removed \((P_R, \text{ lbs/year})\) and the average annual volume of surface runoff reduced \((R_R, \text{ ft}^3/\text{year})\). These reported values can then be used to compute a unit cost per lb of pollutant \((C_P)\) or cubic feet of runoff \((C_R)\) removed over the economic life \((n, \text{ years})\) of the BMP using Equations 2-1 and 2-2, respectively.

\[
C_P = \frac{NPV}{nP_R} \quad \text{Equation 2-1}
\]

\[
C_R = \frac{NPV}{nR_R} \quad \text{Equation 2-2}
\]

4.0 Conclusion

A variety of factors should be considered when selecting stormwater management approaches for developments. When these factors are considered early in the design process, significant opportunities exist to tailor stormwater management approaches to site conditions. Two worksheets are available at www.udfcd.org for the purpose of aiding in the owner or engineer in the proper selection of treatment BMPs. The UD-BMP tool provides a list of BMPs for consideration based on site-specific conditions. BMP-REALCOST provides a comparison of whole life cycle costs associated with various BMPs based on land use, watershed size, imperviousness, and other factors.
5.0 References


